



Senate

General Assembly

File No. 412

February Session, 2012

Substitute Senate Bill No. 442

Senate, April 12, 2012

The Committee on Judiciary reported through SEN. COLEMAN of the 2nd Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING THE PREVENTION OF URBAN YOUTH DELINQUENCY AND VIOLENCE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (*Effective from passage*) The Court Support Services
2 Division within the Judicial Branch shall collaborate, within available
3 resources, with one or more private providers in the city of Hartford
4 that provide community-based services for children and families, in
5 order to (1) inventory programs and services within the city of
6 Hartford designed to promote positive youth development and reduce
7 the number of youth who come into contact with the juvenile justice
8 system, and (2) design a process for identifying at-risk youth for
9 referral to such programs. Such inventory shall indicate the types of
10 services provided in such programs, including, but not limited to,
11 screening and assessment, crisis intervention, family mediation,
12 educational evaluations and advocacy, mental health treatment and
13 services, including gender specific trauma treatment and services,
14 resiliency skills building, access to positive social activities, short-term

15 respite care and access to services available to children in the juvenile
16 justice system. Such private provider may be a community-based
17 service center that provides services for children and families pursuant
18 to section 46b-149e of the general statutes. Not later than February 1,
19 2013, the Chief Court Administrator shall submit a report, in
20 accordance with section 11-4a of the general statutes, to the joint
21 standing committee of the General Assembly having cognizance of
22 matters relating to the judiciary, specifying the programs inventoried
23 and the process designed under this section.

24 Sec. 2. (*Effective July 1, 2012*) (a) For the purposes described in
25 subsection (b) of this section, the State Bond Commission shall have
26 the power from time to time to authorize the issuance of bonds of the
27 state in one or more series and in principal amounts not exceeding in
28 the aggregate one million five hundred thousand dollars.

29 (b) The proceeds of the sale of said bonds, to the extent of the
30 amount stated in subsection (a) of this section and to the extent
31 hereinafter stated, shall be used by the Department of Economic and
32 Community Development for the following purposes:

33 (1) Grants-in-aid to the Metropolitan Economic Development
34 Commission for construction, improvements, repairs, renovations and
35 land acquisition for the purpose of creating elderly housing, not
36 exceeding five hundred thousand dollars;

37 (2) Grants-in-aid to the John E. Rogers African American Cultural
38 Center for construction, improvements, repairs, renovations and land
39 acquisition for the purpose of converting the former Northwest-Jones
40 School to a cultural center, not exceeding five hundred thousand
41 dollars; and

42 (3) Grants-in-aid to Catholic Charities of Hartford for construction,
43 improvements, repairs and renovations for the purpose of creating
44 affordable housing with supportive services, not exceeding five
45 hundred thousand dollars.

46 (c) All provisions of section 3-20 of the general statutes, or the
47 exercise of any right or power granted thereby, which are not
48 inconsistent with the provisions of this section are hereby adopted and
49 shall apply to all bonds authorized by the State Bond Commission
50 pursuant to this section, and temporary notes in anticipation of the
51 money to be derived from the sale of any such bonds so authorized
52 may be issued in accordance with said section 3-20 and from time to
53 time renewed. Such bonds shall mature at such time or times not
54 exceeding twenty years from their respective dates as may be provided
55 in or pursuant to the resolution or resolutions of the State Bond
56 Commission authorizing such bonds. None of said bonds shall be
57 authorized except upon a finding by the State Bond Commission that
58 there has been filed with it a request for such authorization which is
59 signed by or on behalf of the Secretary of the Office of Policy and
60 Management and states such terms and conditions as said commission,
61 in its discretion, may require. Said bonds issued pursuant to this
62 section shall be general obligations of the state and the full faith and
63 credit of the state of Connecticut are pledged for the payment of the
64 principal of and interest on said bonds as the same become due, and
65 accordingly and as part of the contract of the state with the holders of
66 said bonds, appropriation of all amounts necessary for punctual
67 payment of such principal and interest is hereby made, and the State
68 Treasurer shall pay such principal and interest as the same become
69 due.

70 Sec. 3. (NEW) (*Effective January 1, 2013*) (a) The Commissioner of
71 Economic and Community Development shall, within available
72 appropriations, establish a Connecticut Young Adult Conservation
73 Corps program, similar to the former federal Young Adult
74 Conservation Corps program, 29 USC 991 et seq., for the purpose of
75 employing youth and young adults at facilities described in subsection
76 (b) of section 2 of this act that are operational and that have received
77 proceeds from bonds pursuant to section 2 of this act. Under the
78 program, the head of the organization that operates such facility shall
79 set aside at least ten per cent of all employment positions at such
80 facility for employable youth and young adults. Such set-aside shall

81 commence in the fiscal year after the fiscal year when such proceeds
 82 are first received by the organization pursuant to section 2 of this act,
 83 and shall continue each fiscal year thereafter for a total of five fiscal
 84 years, except that the commissioner may grant an extension of time for
 85 the organization to comply with the requirements of this section, for
 86 good cause shown.

87 (b) The Commissioner of Economic and Community Development
 88 may conduct an audit of the financial, corporate and business records
 89 of such organization and conduct an investigation of such organization
 90 for the purpose of determining compliance with the requirements of
 91 this section.

92 (c) The commissioner, through the Attorney General, may bring an
 93 action on behalf of the state against any organization that fails to set
 94 aside employment positions in accordance with this section to seek
 95 compliance with this section or recovery of the reasonable amount of
 96 wages that would have been paid to employable youths and young
 97 adults by the organization had the organization complied with the
 98 requirements of this section.

99 (d) Not later than December first after the fiscal year in which
 100 proceeds are first received by an organization pursuant to section 2 of
 101 this act, and each December first thereafter for the next four fiscal
 102 years, the Commissioner of Economic and Community Development
 103 shall submit a report to the General Assembly, in accordance with
 104 section 11-4a of the general statutes, that includes an assessment and
 105 evaluation of the program established under this section.

106 (e) For the purposes of this section, "youth" has the meaning
 107 provided in section 46b-120 of the general statutes, and "young adult"
 108 means an individual eighteen to twenty-five years of age, inclusive.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>from passage</i>	New section

Sec. 2	<i>July 1, 2012</i>	New section
Sec. 3	<i>January 1, 2013</i>	New section

Statement of Legislative Commissioners:

Substitute language in Section 3(d) was written for conformity with Section 3(a).

JUD *Joint Favorable Subst.*

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 13 \$	FY 14 \$
Treasurer, Debt Serv.	GF - Cost	See Below	See Below
Judicial Dept.	GF - Cost	Up to 50,000	None
Department of Economic & Community Development	GF - Cost	Up to 30,000	Up to 60,000

Note: GF=General Fund

Municipal Impact: None

Explanation

Section 1 of the bill requires the Court Support Services Division (CSSD) of the Judicial Department to develop an inventory of programs and services within Hartford that promote positive youth development, design a process for identifying at-risk youth for referral to such programs and create a report that is to be submitted to the General Assembly no later than February 1, 2013. The bill specifies that CSSD implement these provisions of the bill within available appropriations. However, if the bill were to be implemented, a one-time cost of up to \$50,000 for consulting and program costs in FY 12 to the Judicial Department would result. These costs are associated with workload demands placed on CSSD in order to comply with the provisions of the bill.

Section 2 authorizes \$1.5 million in General Obligation (GO) bonds to the Department of Economic and Community Development for various purposes. The total General Fund debt service cost for principal and interest payments to bond this amount over 20 years at a 5.0% interest rate is \$2.3 million (comprised of \$0.8 million in interest and \$1.5 million in principal). The first year that the state will experience debt service costs associated with the bonds depends on

when they are allocated through the State Bond Commission and when the funds are expended.

Section 3 of the bill requires the Department of Economic and Community Development (DECD) to establish a Connecticut Young Adult Conservation Corps program. The bill specifies that DECD shall implement this provision of the bill within available appropriations. However, if the bill were to be implemented, a cost up to \$30,000 in FY 13 and up to \$60,000 in FY 14 would result. This cost is associated with providing employment services to an estimated 40 youth per year.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

OLR Bill Analysis**sSB 442*****AN ACT CONCERNING THE PREVENTION OF URBAN YOUTH DELINQUENCY AND VIOLENCE.*****SUMMARY:**

This bill:

1. authorizes \$1.5 million in general obligation bonds for the Department of Economic and Community Development (DECD) commissioner for grants-in-aid for various purposes;
2. directs the commissioner, within available appropriations, to establish a Connecticut Young Adult Conservation Corps program for youths and young adults between ages 16 and 25; and
3. requires the Judicial Branch's Court Support Services Division (CSSD), within available appropriations, to collaborate with one or more Hartford community-based service providers to (a) inventory positive youth development programs and services in the city and (b) design a process for identifying at-risk youth to refer to them.

EFFECTIVE DATE: Upon passage for the inventory and process design, July 1, 2012 for the bond authorization, and January 1, 2013 for the Young Adult Conservation Corps.

BOND AUTHORIZATION

The bill authorizes \$1.5 million in state general obligation bonds to DECD, which must use the proceeds for grants-in-aid for the following:

1. up to \$500,000 to the Metropolitan Economic Development

Commission for construction, improvements, repairs, renovations, and land acquisition to create elderly housing;

2. up to \$500,000 to the John E. Rogers African American Cultural Center for construction, improvements, repairs, renovations, and land acquisition to convert the former Northwest-Jones School to a Hartford cultural center; and
3. up to \$500,000 to Catholic Charities of Hartford for construction, improvements, repairs, renovations, and land acquisition to create affordable housing and supportive services.

CONNECTICUT YOUNG ADULT CONSERVATION CORPS

The bill requires the DECD commissioner, within available appropriations, to establish a Connecticut Young Adult Conservation Corps program (similar to the former federal Young Adult Conservation Corps) to employ youth and young adults at those organizations described above that are “operational” and have received DECD funding.

Under the bill, the head of a participating organization must set aside at least 10% of all positions for “employable” conservation corps members. The set-aside starts in the fiscal year following the year in which the organization receives a grant and must continue for a total of five fiscal years. The commissioner can grant an organization an extension of time to comply with these requirements based on good cause.

Audits and Legal Actions

The bill allows the DECD commissioner to audit the financial, corporate, and business records of participating organizations to determine if they are complying with program requirements. It authorizes the attorney general to sue any organization that fails to set aside the requisite percentage of jobs. He may seek to bring the organization into compliance with program rules or, alternatively, recover the reasonable amount of wages that it would have paid corps members had it carried out its obligations.

Reports

The DECD commissioner must submit reports to the legislature that include program assessments and evaluations. The first report is due by December 1 after the fiscal year in which the grants-in-aid were distributed; the remainder are due by December 1 of each of the next four years.

SERVICE INVENTORY

Under the bill, the CSSD must collaborate, within available appropriations, with one or more private providers that serve children and families and are located in Hartford to inventory city programs and services that promote positive youth development and reduce the number of youth who come into contact with the juvenile justice system. (It is unclear how the provider or providers will be chosen.)

The inventory must indicate the types of services the programs provide, including:

1. screening and assessment;
2. crisis intervention;
3. family mediation;
4. educational evaluations and advocacy;
5. mental health treatment and services, including gender-specific, trauma treatment and services;
6. resiliency skills building;
7. access to positive social activities;
8. short-term respite care; and
9. access to services available to children in the juvenile justice system.

Report

The bill requires the chief court administrator to submit a report by February 1, 2013 to the Judiciary Committee. It must specify the programs that have been inventoried and the process designed for identifying at-risk youth and making referrals.

COMMITTEE ACTION

Judiciary Committee

Joint Favorable Substitute

Yea 34 Nay 9 (03/26/2012)